

## Message Text

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ORIGIN SS-30

INFO OCT-01 ISO-00 CCO-00 SSO-00 NSCE-00 DODE-00 CIAE-00

INRE-00 NSAE-00 /031 R

DRAFTED BY NEA/TUR:MBHIRSHORN:CF

APPROVED BY NEA:RPDAVIES

L/PM - MR BURTON

L/NEA - MR ROVINE

L/EB - MR GAITHER

S/S - MR. PICKERING

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O 030053Z NOV 73 ZFF4

FM SECSTATE WASHDC

TO AMEMBASSY ANKARA NIACT IMMEDIATE

S E C R E T STATE 216995

EXDIS

E.O. 11652: XGDS-2

TAGS: PFOR, MASS, TU

SUBJ: CONTINUED SOVIET OVERFLIGHTS OF TURKEY

REF: (A) ANKARA 8619. (B) ANKARA 8207.

FOR AMBASSADOR

1. AS NUMBER OF OVERFLIGHTS HAS EXCEEDED NUMBER GIVEN TO YOU BY BAYULKEN (REF B), DEPT CONCURS COURSE OF ACTION PROPOSED REF A.

2. IN ADDITION TO EARLIER ARGUMENTS BASED ON MONTREUX AND CHICAGO CONVENTIONS, YOU MAY POINT OUT THAT ARTICLE 3 OF CHICAGO CONVENTION GIVES TURKEY AN ABSOLUTE RIGHT TO FORBID MILITARY OVERFLIGHTS OF ITS TERRITORY. EVEN IF THE AIRCRAFT ARE CIVILIAN, TURKEY WOULD HAVE THE RIGHT UNDER ARTICLES 1 AND 3(C) OF CHICAGO TO EFFECT A LANDING AND THEN SEARCH THE AIRCRAFT. IF THE AIRCRAFT  
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ARE FOUND TO CONTAIN MUNITIONS OF WAR, OR IMPLEMENTS OF WAR, THE SOVIET ACTION WOULD CONSTITUTE A VIOLATION OF ARTICLE 35(A) OF CHICAGO.

3. SINCE THE 1944 CHICAGO CONVENTION WAS SUBSEQUENT TO THE 1936 MONTREUX CONVENTION, THESE PROVISIONS OF THE CHICAGO CONVENTION CANNOT BE QUALIFIED OR WEAKENED BY ARTICLE 23 OF THE MONTREUX CONVENTION. BOTH TURKEY AND THE USSR ARE PARTIES TO BOTH CONVENTIONS.

4. THEREFORE, THE GOT HAS THE LEGAL RIGHT TO STOP THE FLOW OF MILITARY SUPPLIES OVER ITS TERRITORY. IT MAY BE POINTED OUT THAT THIS FLOW IS CLEARLY DIRECTED AT MAINTAINING AND EXPANDING SOVIET INFLUENCE IN AN AREA OF GREAT CONCERN TO THE NORTH ATLANTIC ALLIANCE.

5. YOU SHOULD INFORM BAYULKEN THAT WE ARE RAISING THIS QUESTION BECAUSE WE FEEL THAT THERE HAS BEEN A FAILURE ON THE PART OF OUR ALLIES FULLY TO COMPREHEND THE DANGER TO NATO ITSELF OF A DECISIVE SHIFT IN THE STRATEGIC BALANCE IN THE MIDDLE EAST. WE WERE, THEREFORE, SURPRISED BY TURKEY'S ACTION IN FACILITATING SOVIET SHIPMENTS TO THE MIDDLE EAST. KISSINGER

SECRET

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## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 11 MAY 1999  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** MILITARY AIRCRAFT, AIRCRAFT OVERFLIGHTS, AIRSPACE VIOLATIONS, OVERFLIGHT AGREEMENTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 03 NOV 1973  
**Decaption Date:** 28 MAY 2004  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** collinp0  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1973STATE216995  
**Document Source:** ADS  
**Document Unique ID:** 00  
**Drafter:** NEA/TUR:MBHIRSHORN:CF  
**Enclosure:** n/a  
**Executive Order:** 11652 XGDS-2  
**Errors:** n/a  
**Film Number:** P750026-1950  
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**Handling Restrictions:** n/a  
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**Locator:** TEXT ON-LINE, TEXT ON MICROFILM  
**Office:** n/a  
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**Original Handling Restrictions:** EXDIS  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 2  
**Previous Channel Indicators:**  
**Previous Classification:** SECRET  
**Previous Handling Restrictions:** EXDIS  
**Reference:** (A) ANKARA 8619. (B) ANKARA 8207.  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** collinp0  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 08 JAN 2002  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <08-Jan-2002 by boyleja>; APPROVED <05 MAR 2002 by collinp0>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CONTINUED SOVIET OVERFLIGHTS OF TURKEY  
**TAGS:** PFOR, OCLR, UR, TU  
**To:** ANKARA NIACT  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005